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Assembly Committee on Consumer Affairs

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Assembly Committee on Consumer Affairs

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DATE:

March 11, 1999

TO:

All Legislators

FROM:

Derek Horn, SPT, ATC, CSCS

RE:

LRB-1443/1 relating to regulation of athletic trainers

I am in protest of this current licensure bill for athletic trainers due to the broad use of the term "athletic injury" under AB466, Section 6. According to this section, an athletic injury is any injury illness sustained from exercise or activities requiring physical strength, agility, range of motion, speed, stamina, flexibility, or repetition. These terms are very broad in that all are required by people to walk from their cars to their houses. These skills are also required by patients with strokes, cerebral palsy, prosthetics, and other neurologic disorders.

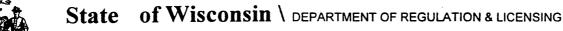
I recieved my undergraduate degree in athletic training from a NATA approved curriculum program and will receive my master's degree in physical therapy this year. Having been exposed to both professional fields, I have found the educational background of each to be quite different.

My undergraduate education prepared me for treating athletes who sustained injuries. The educational curriculum was guided toward athletes and athletes only. The curriculum did not prepare me for treating people in industrial rehab, nursing homes, or people with neurologic disorders or prosthetics.

My graduate education as a physical therapy student has been quite different. Physical therapy school has greatly improved my skills in orthopedics and I have learned how to treat and care for a wide variety of patients such geriatrics, pediatrics, and those with neurologic disorders, wounds and prosthetics.

Because of physical therapy school, I feel that my scope of practice has increased. This is why I went to physical therapy school. I wanted to be able to care for a wide variety of patients and have the educational background to be capable of doing it. I knew that my athletic training education did not give me the background I needed.

I am all for licensure of athletic trainers due to my belief that every area of health care needs standards set in order to ensure quality health care. However, I also feel that a health care professionals scope of practice should be indicative of their educational curriculum of study.





Governor

AB191

Testimony on LRB 1443/1 before the **Assembly Committee on Consumer Affairs Room 424 Northeast State Capitol** Thursday, March 11, 1999, 10:00 a.m.

Marlene A. Cummings Secretary

1400 E. WASHINGTON AVENUE P O BOX 8935 MADISON, WISCONSIN 53708-8935 E-Mail: dorl@mail.state.wi.us (608) 266-2112 FAX#: (608) 267-0644

Chairperson Jeskewitz and members of the committee. Good morning!

My name is Patrick D. Braatz and I am the Administrator of the Division of Health Professions and Services Licensing in the Wisconsin Department of Regulation and Licensing and I am here to testify today on behalf of the Members of the Physical Therapists Affiliated Credentialing Board regarding LRB Draft 1443/1 relating to the regulation of athletic trainers.

The Physical Therapists Affiliated Credentialing Board is opposed to LRB Draft 1443/1 as it is written.

This draft does not provide for an adequate definition of athletic injury. Further, it does not allow for adequate and appropriate medical supervision of services provided by athletic trainers.

The Physical Therapists Affiliated Credentialing Board believes that the following language will assure that; appropriate care is delivered, the public will be adequately protected, the scope of practice of athletic trainers is appropriate to the knowledge base of athletic trainers.

- 448.95 (3) "Athletic Injury" means any of the following:
 - (a) An injury or condition sustained by a person as a result of the persons participation in sport activities sanctioned by a sports or athletic organization(i.e. FIFA, WIAA, NCAA, etc.)
 - (b) An injury or condition that impedes a person from participation in a sports activities sanctioned by a sport or athletic organization.
 - (5m) Athletic trainers practice under general supervision of a physician.
 - (1) Physicians defined as a "consulting physicians, medical director or treating practitioner licensed as a physician under sub chapter II.
 - (2) General supervision will be further defined by rules promulgated by the Athletic Trainers Affiliated Credentialing Board and subject to approval by the Medical Examining Board. At a minimum the rules will include the requirement for a physician referral and continued monitoring of ongoing treatment.

I want to thank you for the opportunity to address the committee today on behalf of the Physical Therapists Affiliated Credentialing Board and I will be happy to try to answer any of your questions.



State of Wisconsin \ DEPARTMENT OF REGULATION & LICENSING

Tommy G. Thompson Governor Marlene A. Cummings Secretary

1400 E. WASHINGTON AVENUE P.O. BOX 8935 MADISON, WISCONSIN 53708-8935 E-Mail: dorl@mail.state.wi.us (608) 266-2112 FAX#: (608) 267-0644

Testimony on LRB 1443/1

Before The
Committee on Consumer Affairs
424NE, State Capitol
Thursday, March 11, 1999, 10:00 A.M.

Statement of Secretary Marlene A. Cummings

Good morning, Chairperson Jeskewitz and members of the Assembly Committee on Consumer Affairs. Thank you for the opportunity to present testimony on LRB 1443/1 that regulates athletic trainers. The Department does not support the regulation of athletic trainers.

LRB 1443/1 proposes that athletic trainers be licensed and regulated by a 6 member athletic trainers credentialing board attached to the Medical Examining Board and having full regulatory authority and autonomy. We presume the attachment to the Medical Examining Board is to enhance communication between those two professions.

The proposed regulatory structure is the most restrictive form of regulation, which is generally reserved for those professions whose practice and title are protected from use by others. Not only does LRB 1443/1 protect the title of "Athletic Trainer," but also protects credentials that could also be applied to this term.

Athletic Trainers currently receive certification from the National Athletic Trainers Association and, normally, the state cannot take a title issued by a private association and forbid its use. Yet, this authority is contained within LRB 1443/1. By attempting to statutorily limit use of this private certification, an element of consumer choice is lost and an effective form of self-regulation is diminished.

LRB 1443/1 contains stringent regulatory provisions. These provisions require appropriations for staff, space, and supplies. Among other things contributing to the need for appropriations, the proposal requires that the department:

- * secure an appropriate examination following the state's bidding procedure
- * develop and distribute applications and handle the processing of applications submitted for approval
- * monitor and record continuing education hours and notify license of deficiencies
- * develop administrative rules consistent with statutory requirements
- * evaluate adequacy of experience and education to qualify for requested waiver provisions
- * provide investigative and prosecutorial services

DORL-Testimony on LRB 1443/1 Page 2

While the department continues to question the need for state regulation of this profession, should the legislature deem it in the best interests of the public and the profession to regulate athletic trainers, the department requests that resources be made available to accomplish the multiple tasks involved in regulating a profession. Handling of customer/constituent applications and complaints in a timely manner is a growing issue for the department. In the prior legislative session, eight new professions were added to the department's oversight responsibilities with no new resources. Use of information technology has been one effective tool to help address this issue but additional resources are necessary. Administrative support and cost including board member per diems, travel, rulemaking, application handling, printing, postage, examination development and complaint resolution can only be effectively managed with additional resources. Last session, Representative Foti introduced 1997 Assembly Bill 466 that created a six member athletic trainer affiliated credentialing board. The department's fiscal estimate on AB 466 reflected a cost increase of \$63,488.00 and a revenue increase of \$9,750.00.

Should you decide to regulate this profession, attached is a friendly Assembly Substitute Amendment Proposal that would reduce the cost of regulation, provide for adequate consumer protection and reduce the likelihood of fencing others out. Thank you for any consideration given to our request.

attachment: Athletic Trainers Registry Proposal

MAC/mls

ATHLETIC TRAINERS REGISTRY

I. The Registry of Athletic Trainers

- Under the Amendment, the Department of Regulation and Licensing (Department) creates a Registry of Athletic Trainers.
- The Department regulates the profession with the assistance of advisory committees.
- The Department is required to promulgate rules setting practice standards, including standards for an evaluation and treatment protocol which must be approved by a physician and requirements for referral of patients to other health care practitioners.
- The Registry statute defines "athletic injury" and the "practice of athletic training."
- The amendment requires the Department to evaluate the registration of athletic trainers and propose repeal of the registry of Athletic trainers if registration does not serve the public interest (sunset review).

II. Registration

- An applicant for registration must file an application, pay a fee, complete a program in athletic training, an examination and meet competency requirements set by rule.
- The Department may register applicants who are registered in other states who have a good record of professional practice.
- Individuals who are registered receive a certificate of registration which must be renewed every two years.
- Under a limited waiver provision, applicants who are certified by the National Athletic Trainers Association Board of Certification or who have been employed as athletic trainers for at least three years are entitled to be registered without meeting the examination and training requirements for new appealints.

III. Use of Professional Title Is Restricted

- Use of the title "Wisconsin Registered Athletic trainer" is restricted to individuals who are registered as athletic trainers by the Department of Regulation and Licensing.
- Restrictions on use of the title "Wisconsin Registered Athletic trainer" are enforced under existing law, sec. 440.21, Stats. which provides for the issuance of a special order, an injunction and a forfeiture for violations of title restrictions.
- Practice of the profession is not restricted to individuals who are registered.

IV. Health and Safety Protections

- To renew registration, an athletic trainer must confirm that a current practice protocol is available, must have a current certification in cardiopulmonary resuscitation and first aid, have adequate liability insurance or bonding in accordance with department rules and must complete required continuing education requirements.
- The Department may discipline registrants using orders of revocation, suspension, limitation, reprimand or denial if a registrant engages in unprofessional conduct, lies on an application, is convicted of a crime related to the profession or violates the registration statute or a Department rule. In addition to the formal disciplinary process, the Registry proposal provides a streamlined procedure for providing the public information about complaints in a "registry information file" as an alternative to an investigation and hearing.

APR 1 6 1999

April 9, 1999

The Honorable Susan Jeskewitz Wisconsin Assembly P.O. Box 8952 Madison, WI 53708

Dear Representative Jeskewitz

I am an Occupational Therapist working at Concordia University Usedialian. I've been following the progress of Assembly bill 191, regulating Athletic Trainers, with some concern because I don't believe their language will provide a safeguard to the consumers that I work with who may receive services from athletic trainers. Those consumers being unhealthy, inactive or disabled individuals who might have sustained injuries while engaging in sports or recreation.

My two concerns are that the educational background of athletic trainers are not standardized nor do they have the extensive science based medical knowledge of the depth and nature my OT education provides. My education qualifies me to work with individuals who are unhealthy, inactive or disabled.

The other concern is that AB 191 as written does not define who an athlete is or what an athletic injury is. Lack of a definition leaves it open for interpretation of who athletic trainers might provide services to. I urge you to support Representative Terry Musser's amendment that will clarify these areas as well as make a provision for oversight by the Medical Examining board and service they may provide in industrial settings. Thank you very much for hearing my concerns. If you have questions I can be reached at.

Sincerely,

Juli Carson MA CON NIOSW17108 Hawithorne Dr Germantown W1 53027 Rita J. Newton, P.T., M.S. N62 W 15744 Skyline Drive Menomonee Falls, WI 53051

April 9,1999

Representative Susan Jeskewitz P.O.Box 8952 Madison, WI 53708

Dear Susan.

I am a resident of Menomonee Falls, a member of Good Shepherd Congregation, and a physical therapist and would like to express my views to you on Assembly Bill 191(Licensure for Athletic Trainers).

The Wisconsin Physical Therapy Association and the Wisconsin Athletic Trainers Association have spent many hours over the bargaining table to negotiate what would be a reasonable compromise that would be acceptable to all parties. To that end I would like to express my support of Representative' Musser's Amendment to AB 191 as an acceptable compromise to me that would allow us to move forward on this issue. I feel the language would clarify the intent of the bill that athletic trainers should indeed have credentialling in order to safeguard the public when treating athletes, especially in "on the field" circumstances.

If you have any questions regarding my opinion on this issue or any other opinions related to my role as a physical therapist and as your constituent, please feel free to call me at home 252-4320. Thank you for your consideration.

Sincerely,

Rita J. Newton PT MS

P.S. Congratulations to Jim on his victory this week in the village board election!

AB191

April 11, 1999

APR 13 1999

Representative Sue Jeskowitz 121 West, State Capitol PO Box 8952 Madison, WI 53708-8952

Dear Congresswoman Jeskowitz:

I am one of your constituents and am employed as a physical therapist. I am writing to you in regards to the athletic training bill (LRB-1443/1). While I am in support of licensure for athletic trainers, I have serious concerns about this bill. Athletic trainers are educated to treat young, healthy athletes and they do this well. They do not have the education to treat the unhealthy, inactive or disabled population. They do not have courses in pathology, neurology, neurological evaluation and treatment and chronic disease so will not be informed of contraindications and precautions that should be observed when treating these populations of patients.

My mother is a good example. She is a senior citizen who walks 3 miles daily for exercise. She recently developed severe leg pain preventing her from taking her walks. The problem appeared to be related to the sciatic nerve or tendinitis. Athletic trainers would consider her appropriate for their treatment. However, the diagnosis turned out to be polymyalgia rheumatica which requires prednisone. My mother also has peripheral vascular disease which requires special considerations when prescribing exercise. Athletic trainers are not educated to treat these diseases yet the bill under consideration would allow them to do so! Licensure bills are designed to protect the public and this bill falls short.

I am also concerned that hospitals and other providers will hire athletic trainers in place of physical therapists because they are less expensive. This is not in the best interest of patients.

I am in support of the amendment proposed by Representative Terry Musser and am urging you to vote for it.

Sincerely,

Laura Brantly

W160 N10587 Fieldstone Pass Germantown, WI 53022-4199

414-253-1626

eljaybee@cwix.com

April 11, 1999

Irene Hughey 4097 Hubertus Rd Hubertus, WI 53033

Rep. Susan Jeskewitz P.O. Box 8952 Madison, WI 53708

Dear Representative Jeskewitz,

I am a resident of Assembly District 24 and I am employed as a physical therapist by St. Mary's Hospital of Ozaukee. I am writing to you regarding AB191 that is coming up for vote before the Consumer Affairs Committee on April 15th. I am requesting that you support Representative Mussers amendment which clearly defines an Athlete and uses this language throughout the bill. In its present form the bill would allow athletic trainers to treat all people with illness or injury. The training and educational background of athletic trainers does not provide them with preparation to safely treat all unhealthy, inactive or disabled persons. The amendment also allows for the MEB to jointly promulgate rules governing the protocols for athletic trainers with the Athletic Trainer Credentialing Board allowing for medical health provider input and protection for the citizens of Wisconsin that are provided services by athletic trainers. If the amendment is not added to the bill I would request that you not support AB191.

Thank you for this opportunity to present my views on this important bill. If you wish to contact me with questions regarding this issue please feel free to call me at 414-628-1236.

Sincerely,

Irene Hughey, PT

12, april 1999 APR 13 1999 Chairperson Susan Jeskewitz (R-24) P.O. Box 8952 Madison, W/ 53708 Re: Ossembly Bill 191 Dear Rep. Lusan Jeskewitz, amendment to AB 191. It is very important for AB 191 to have the amendment to protect the general public from being treated by inappropriately trained professionals. who lives in Monombree Falls and worked at Linden thool. Do not support assembly bill 191. Thank you for your support of Lincealy, Lillian Klot, P.T. W140 N5788 LILLY RD
MENOMONEE FALLS WI 53051

(414) 781-6831

Rep. Susan Jeskewitz P.O. Box 8952 Madison, Wi. 53708

Dear Ms. Jeskewitz,

I am writing to you as a resident of Germantown and as a licensed physical therapist in the state of Wisconsin. I am concerned regarding the status of Assembly Bill 191. I support the compromise/ammended version written be Rep. Musser. The language of the original bill would allow athletic trainers the ability to treat individuals beyond their scope of training. This would not serve the public in a safe manner. For instance, an athletic trainer would be allowed to treat individuals with problems related to stroke, brain injury, multiple sclerosis, back and neck injuries. The educational training for trainers does not prepare them for these areas. Where is the mention of interaction with a physician in any bill?

My father recently suffered a stroke as a complication of heart surgery. First off, his insurance does not cover enough services for him to be fully independent in the community. He is now paying out of pocket for additional therapy. He is seeing a therapist in the community who is dually certified as a PT and ATC. This professional states that his ATC background does not at all prepare him for the

potential complications of my father's situation.

With the vast changes occurring in health care today, our system is limiting access to any provider. I don't agree with expanding an area of service that has the potential for harm to the consumer. On a personal note, individuals in the rehab sector of health care are already taking paycuts or being laid off. I have taken such a cut in the last 2 months. I am an experienced PT with a lot to offer the public in the care of spine injuries. Soon, I may be looking at having no job and seeing the public having their injuries treated by persons not fully trained in the assessment and treatment of spine injuries.

I appreciate your taking time to listen to my concerns. I would like you to consider backing the

ammended version of AB191 by Rep. Musser.

Sincerely,

Margaret A. Schueller P.T. W173N10755 Willow Wood Dr. Germantown, Wi. 53022 414-250-9468

April 19, 1999

Dear

Thank you for contacting my office with regard to Assembly Bill 191, the Athletic Trainer licensure bill.

I absolutely feel that Athletic Trainers need to be licensed in order to ensure those who have athletic injuries receive proper care. I have been involved with negotiations between the athletic trainer lobby and the physical therapy lobby. Unfortunately the parties came to an impasse because they could not agree on a statutory definition that would allow athletic trainers to practice in the workplace. The debate does have the appearance of a turf battle between the professions.

The Committee on Consumer Affairs held an Executive Session on Assembly Bill 191 on Thursday of last week. The vote on the bill ended in a tie, therefore the bill will not be reported out of Committee.

This past weekend I attended a conference which included legislators from all fifty states. At that conference, I learned that the state of Virginia recently tackled this very same issue and passed legislation, which was the product of an agreement that the physical therapists and athletic trainers agreed upon. I have requested a copy of that legislation and plan on reviewing it expeditiously.

I am optimistic that a compromise can still be found. Hopefully both parties will come together in the future with the common goal of passing good legislation.

Again, thank you for contacting my office. I hope you will continue to follow the debate on this important public policy discussion.

Sincerely,

Suzanne Jeskewitz State Representative 24th Assembly District

AB191

My name is Scott Straker and I am a practicing Physical Therapist and Athletic Trainer at Gundersen Lutheran Sports Medicine in La Crosse, WI. My professional background includes certification as an Athletic Trainer (ATC) by the National Athletic Trainers Association (NATA) in 1983 and completion of my course of study and licensing as a Physical Therapist in the fall of 1989. I worked for six years as an Athletic Trainer in university, high school, and clinical settings. I am currently a Staff Therapist and coordinator of clinical education programs for the Physical Therapy department for our facility and perform outreach services as an Athletic Trainer for sporting events on a as needed basis. I have also become credentialed as a Sports Clinical Specialist (SCS) through the American Board of Physical Therapy Specialists in 1997.

At the present time I am additionally serving as the chairman of the West Central District of the Wisconsin Physical Therapy Association(WPTA) and as the chairman of a task force developed by the WPTA to look into the past issues related to the credentialing of Athletic Trainers as they pertain to the practice of Physical Therapy within our state. It has been through the work of this task force that the WPTA has altered its past position statement regarding ATC legislation and moved to the more supportive position of favoring ATC legislation in the form of registration. Past differences between the Physical Therapists and Athletic Trainers has involved a number of issues which clearly center around the proposed scope of practice for Athletic Trainers into non-traditional settings which include outpatient clinics, hospitals, and industrial rehabilitation centers.

In a letter to all legislators dated February 18th 1999, Representative Foti stated that this legislation was prompted by concern over the care and treatment provided to participants in individual and team sports. He mentions "as parents of children active in sports we want to know that the person treating them if an injury occurs is a skilled, licensed professional". He further concludes that this proposal will give athletes, trainers, and coaches peace of mind by knowing the athletic trainer treating an injured athlete is qualified to make important decisions in the best interest of the athlete. As a dual credentialed PT and ATC I couldn't agree with him more if this was all that the present legislation involved. It is apparent that this bill represents an attempt to enable Athletic Trainers to practice independently in settings which are inconsistent with the educational curriculum and clinical education experience used as entry-level eligibility requirements in order to sit for the certification examination provided through the NATA. (an example of the coursework requirements for the two current tracts for Athletic Trainer education, a curriculum based program and an internship based program, are illustrated with the material I have provided you today).

As you can see, the primary emphasis of Athletic Training education deals with a healthy, young population who are active participants in vigorous sporting events. The course titles predominantly involve the care, prevention, and rehabilitation of athletic injuries. The coursework does not however include curriculum which covers the broad range of disease processes and injuries which can occur across a lifespan. Conditions such as stroke, heart disease, diabetes, and muscular dystrophy, to name just a few are not within the present domain of Athletic Training education and are not common maladies which afflict a young, healthy population. They are however more common across a broad population base which may be employed in the work force, be seen in outpatient settings, and perhaps have need for hospitalization at some point in their life. This bill would allow Athletic Trainers to independently treat individuals in settings outside the traditional environments of universities, colleges, high schools, and professional sports teams. It is with these thoughts in mind that I would like to briefly discuss two components of the present legislation which I feel does not appropriately reflect the qualifications of Athletic Trainers to independently practice in non-traditional settings.

- 1. Definition of "Athletic Injury" (page 4, chapter 448, subchapter VI)
 - injury or illness which prevents a person from participating in sports can essentially mean any type of malady; specific courses in neurologic disorders, cardiopulmonary conditions, pediatric

/ geriatric health issues, and orthopedic spinal evaluation are not required course offerings and represent a lack of preparation to treat a broad range of disabilities which can occur in non-traditional settings both as an isolated problem or as a secondary consideration while treating a more common musculoskeletal ailment such as strain or sprain.

- the definition should appropriately reflect the participation in sports and not broaden its
 meaning to include other activities and settings which clearly aren't sports related and do not
 necessarily involve as their primary participants a young, healthy population.
- 2. Practice Requirements / Protocol Language (page 11-13, section 448.956)
 - use of treatment protocols may be standard practice in traditional Athletic Training settings within universities, colleges, and high schools
 - their use in clinics, hospitals, and industrial rehab centers by other health care providers more accurately reflects treatment guidelines which are modified as appropriate based on the patients response to their treatment
 - clinical decisions regarding modification of these protocols must include advanced knowledge specific to the patient population in question which is gained both in the classroom and under supervised clinical exposure.
 - Athletic Training education does not specifically require that experience be gained in nontraditional settings
 - traditional caregivers of rehabilitation services in so called non-traditional settings for Athletic
 Trainers include Physical Therapists whose present curriculum requirements are at a graduate
 level and have extensive coursework and clinical education experience in health issues related
 to both healthy and unhealthy populations
 - without qualifying the specific setting in which these protocols could or could not be used sets
 up the possibility of their implementation in practice settings in which the Athletic Trainer is
 not adequately prepared by their entry-level education and supervised experience guidelines.

I would like to state that amending this bill to further clarify these issues which I have addressed would not legislate Athletic Trainers out of work in clinics, hospitals, and corporate settings. It would allow for health care to be provided by the ATC in a manner consistent with their professional preparation and in many ways enhance their employment market within these non-traditional settings through appropriate credentialing.

In closing, I would like to refer you to a letter, written by a certified Athletic Trainer, in the December 1998 issue of the NATA News. It discusses the expansion of athletic training services in non-traditional settings. He states the following: "I am appalled that certified members would attempt to equate blue collar work with athletic training and bridge the two using the traditional domains of athletic training. Why do we step so far out of our domain to meet the needs of the often non-athletic blue collar worker?" He concludes by stating "Isn't it time we remain true to our domains? If not, then students coming through the curriculum today should be re-educated that the domains of athletic training have been changed and are no longer exclusively bound to athletes."

I do appreciate the opportunity to speak before you today. I do hope that this legislation can be passed and appropriately protect and serve the athletic population in an appropriate manner. Thank you.

Summary of Requirements to Gain Certification as an Athletic Trainers and It's Relevance to the Credentialing Process in the State of Wisconsin

I. Overview: The present requirements for entry-level eligibility to become certified as an Athletic Trainer through the National Athletic Trainers Association (NATA) consists of the completion of a baccalaureate course of study emphasizing the care and prevention of athletic injuries, proof of current CPR certification, completion of required athletic training experience hours, and endorsement by an Athletic Trainer certified by the NATA. Candidates can complete requirements by way of one of two sections or tracts; an approved Curriculum Program or an Internship Program. Candidates must then pass a three-part national certification examination. Examples of the course requirements for each tract are summarized below.

Curriculum Program	
Course Title	Credits
Health and Physical Well Being	3
Introduction to Sports Medicine	3
Safety, First Aid, and CPR	1
Human Anatomy / Physiology I, II	6
Human Motor Behavior	3
Nutrition for Fitness and Health	2
Prevention / Care of Athletic Injuries	2
Sports Medicine Laboratory I, II, III	9
Physiology of Exercise	2
Biomechanics	2
Child Development	2 3
Psychology of Coaching	2
Athletic Injury Assessment	_
Lower Extremity	3
Upper Extremity	3
Therapeutic Principles of	
Rehabilitation in Athletic Training	3
Administration in Athletic Training	3
Rehabilitation Techniques for	
Athletic Injuries	3
Current Readings and Research	
in Athletic Training	3
Exercise and Sports Science Internship	8
-	al = 67
*includes 800 hours of supervised experie	ence

Internship Program

*completion of one formal course in each of the following areas:

- 1. Health
- 2. Human Anatomy
- Kinesiology / Biomechanics
- 4. Human Physiology
- Physiology of Exercise
- 6. Basic Athletic Training
- 7. Advanced Athletic Training

^{*}must include 1500 hours of supervised experience

Constituent Help Form

Name Matt Vanderhooi	Date 3-3-99
Address W10663 Airport Rd	Phone (1008) 5972-2025
Ladi WI 53655	
Physical Therapist of Athletic Trainers bill public put at 118k	concerned about 1. Doesn't Want
Contact:	
Comments:	
Handled By:	Date:
Referred To:	·
Date Response Sent or File Closed:	

AB191

Constituent Help Form

Name Ollen Daly Date C Address Wauwatosa Phone C	5-5-99 <u>414) 291-10</u> 3
Item: Supports Athletic Trainer E hnow what happens with the	Bill. het he. e bill.
Contact:	
Comments:	
Handled By:	Date:
Referred To:	
Date Response Sent or File Closed:	

Larson, Rebecca

AB191

From: Sent:

Barbara A. Bogenschutz [lrbbab@bytehead.com] Sunday, April 11, 1999 4:01 PM

Sunday, April 1

To: Subject:

Athletic Trainer Bill

Dear Ms. Jeskewitz,

I am writing to express some concerns I have about the Athletic Trainer Bill. First, I have concerns about the language in the bill which defines athletic injury in a very broad way. This language allows athletic trainers to treat non-athletes with injuries caused by any activity, whether it be during participation in an athletic activity or just during leisure. This can lead to patients receiving treatment from professionals who do not have the appropriate training to deal with certain conditions. Second, this bill will give athletic trainers the authority to develop protocols for treatment which raises questions about whether patients will be receiving the appropriate care from the appropriately trained professionals. I do not disagree with the certification of athletic trainer, but I do disagree with the wording of the bill. I feel that athletic trainer do not receive enough training to treat many cases that could occur under the wording of the bill.

Sincerely,

Janet Bogenschutz, SPT

Peare

Larson, Rebecca

From: Sent:

Bryon Riesch [briesch@execpc.com] Monday, April 12, 1999 2:24 PM

To:

Rep.Jeskewitz

Subject:

Ammendment to AB 191

Dear Representative Jeskewitz,

I have recently learned of Rep. Musser's proposed ammendment to Assembly Bill 191 and must state that I am in favor of this ammendment. It clearifies the wording of the bill as to not allow Athletic Trainers to treat anyone with a disability. The addition of the word "vigorous" to the definition narrows down the Athletic Trainer's scope of practice to what it should be. The requirement of the Athletic Trainer Credentialing Board to jointly promulgate rules governing protocols with the Medical Examining Board will also be an added benefit to ensure that the public is treated appropriately. Please take the public's best interest into account when casting a vote on this issue. It is their health that is in jeopardy and someday it could be yours as well. We must limit the Athletic Trainers to treat only Athletes as noted by the new definition proposed by Rep. Musser. Thank you for your time.

Sincerely,

Lori Baeckman, MPT R&R Insurance Company Froedtert Memorial Lutheran Hospital Schulze, Connie

From:

David Leigh [LeighD@marquette.edu] Thursday, May 27, 1999 11:30 AM

Sent: To:

Rep.Jeskewitz

Subject:

AB191-Licensure for Athletic Trainers

Dear Rep. Jeskewitz,

I want to thank you for all your work on AB191. It was through your efforts AB191 was able to pass out of committee. Please vote for AB 191 when it comes to the floor for a vote. Thank you again.

Sincerely,

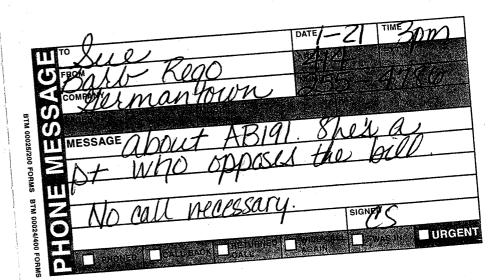
David Leigh Head Athletic Trainer Marquette University N84W14792 Meno. Ave.

Shannon Wher 13191 Supports Musser (414) 670-4233 Dealle all 3 and the Henry you madn't seen the amendment get but held their muons in Light Jenny Macioleh 414 338-5378 Opposes Athletic Trainurs Bill Kich Magner AB191 Athletic Trainers opposition to bill

Support Amendment

Ann Schulft 18 AB191 (Opposes) (414) 965-3809 (h) 798-8646 (w)

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Rebecca Larson, Committee Colork





DEPARTMENT OF REGULATION AND LICENSING

CORRESPONDENCE/MEMORANDUM

DATE:

April 14, 1999

FILE REF:

AB 191-Athletic Trainers

TO:

Representative Suzanne Jeskewitz, Chair

Members, Committee on Consumer Affairs

FROM:

Secretary Marlene A. Cummings

SUBJECT:

1999 Assembly Bill 191-relating to the regulation of athletic trainers and

creating an athletic trainers affiliated credentialing board.

cc: Representative Steven Foti and Senator Kevin Shibilski

Please See Attachment

Rebecca,

Share distributed

Copies to the

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Members & Russ Whiterel

Any guestions

please let me

More. Thoub +

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DORL-Page 2 1999 AB 191-Athletic Trainers

Attached for your consideration is the department's proposed Assembly Substitute Amendment to Assembly Bill 191 with an attached comparison chart that clearly points out the difference between Assembly Bill 191 that proposes to regulate athletic trainers in one of the **most restrictive regulatory structures** by creating an athletic trainers affiliated credentialing board and the department's proposed registry model, which is a **less restrictive regulatory structure** for regulating this profession that provides for appropriate oversight and consumer protection.

My staff and I have met with the interested parties regarding this legislation. Attended the public hearing held on the bill but still have some serious questions/concerns about the regulation of this profession and the regulatory structure being proposed. Below I have listed a few that have still not been resolved.

Title Protection: AB 191 is considered a "title protection bill." Protecting or restricting the use of the titles "athletic trainer", "licensed athletic trainer", "certified athletic trainer" and "registered athletic trainer". The bill also prohibits an indivdual who is not a licensed athletic trainer from using any other title, letters or designation that represents or may tend to represent the individual as an athletic trainer. The bill does not require an individual to be licensed as an athletic trainer in order to practice athletic training.

Concern: AB 191 proposes that athletic trainers be licensed and regulated by a six member athletic trainers credentialing board attached to the Medical Examining Board which is the most restrictive form of regulation. This regulatory structure and credentialing is generally reserved for those professions whose practice and title are protected from use by others. Athletic Trainers currently receive certification from the National Athletic Trainers Association. The state does not take a title issued by a private association and forbids the association from using the title. This authority and provision is contained in AB 191. By attempting to statutorily limit use of this private certification, an element of consumer choice is lost and an effective form of self-regulation is diminished.

Concern: Bachelor's Degree from an accredited college or university is required for licensure of athletic trainers. Educational requirement vague. Bachelor's Degree acceptable in any major. This requirement varies from those of most licensed professions. Does this contribute to the 35% passing rate by those taking the profession's National Certification Examination?

Concern: National Certification Examination administered by the National Athletic Trainers Association Board of Certification. 35% passing rate is disturbing. Is this creating an atmosphere of "fencing individuals out"? Cost issue associated with state developing and administering credentialing examination for athletic trainers to test for minimum competency. Department is exploring all options to address this concern.

I only ask that the committee, in your wisdom, take in consideration all of the available options when considering whether and how to regulate athletic trainers. If I can be of any further assistance please let me know. I can be contacted at 608-266-8609. Thank you so much for your time and attention to this very important piece of legislation that sets regulatory public policy.

attachment: Proposed Assembly Substitute Amendment to AB 191

ATHLETIC TRAINERS

Topic in Bill	Assembly Bill 191	R&L Proposal for Substitute Amendment	
Regulatory Authority	Six-member affiliated credentialing board attached to Medical Examining Board	Department with advisory committee	
Regulated Activity	Restricts use of title "athletic trainer" and prohibits unlicensed individuals from representing that they are athletic trainers	Same except "Wisconsin registered athletic trainer" is also protected.	
Type of credential	License	Registration	
Requirements to obtain credential	Has met NATABC certification requirements and passed the NATABC exam	Meets education, training or competency requirements for registration established by administrative rules of the Department. An examination may be required	
•	2. At least a bachelor's degree (any major)	2. No similar degree provision	
	3. No job related criminal convictions	3. Similar provision	
allinostes.	 4. No history of alcohol or other drug abuse² 5. Provides information about licensure in 	4. No similar provision relating to drug or alcohol abuse	
	other states and any incidents of discipline or application denial	5. Standard application requirement under sec. 440.03 (13), Stats.	
	6. Pass an examination conducted by the Board unless the Board accepts the results of	6. Exam may be required by rule	
•	an NAATABC exam in lieu of its own examination.	7. Proof of insurance	
	Cammation.	8. Current certification in CPR and first aid.	
Registry	Board to maintain name and address list	Department to maintain a registry	
Insurance	Board establishes minimum amount of liability insurance or surety bonding	Department establishes minimum amount of liability insurance or surety bonding or qualifications for self insurance	
Continuing education	30 hours in every 2-year renewal period. Courses in management, risk management, personal growth and educational techniques may not total more than 10 hours.	Department may promulgate rule establishing continuing education requirements	
	All NATABC courses are approved. Others must meet 4 criteria		
Renewal	1. Continuing education	1. Continuing education, if required by rule.	
requirements	2. Current CPR certification	2. Current CPR certification	
	3. Proof of insurance	3. Proof of insurance	
	4. Submit work history form with average number of hours worked for past 2 years	4. Evidence of an updated protocol	
	5. Submit signed statement that protocol is on file at the place of employment of athletic trainer and physician.		
Practice requirements	May practice in accord with physician- approved protocol for evaluation and treatment; licensee may treat and rehabilitate an athletic injury	Department ito promulgate rule establishing requirements and standards for practice and minimum requirements for protocol. Same basic protocol requirements as AB 191	

Practice equirements cont. 3. May suggest treatment or rehabilitation modifications to another health care provider 4. May develop a training program for a person 5. Must refer to another practitioner if medical condition is beyond scope of practice 5. Same referral requirement as AB 191		2. May monitor treatment	2. No similar provision
5. Same referral requirement as AB 191 5. Same referral requirement as AB 191 7. Must refer to another practitioner if medical condition is beyond scope of practice 7. Must refer to another practitioner if medical condition is beyond scope of practice 8. No provision for temporary registration. (Unnecessary) 8. No provision for temporary registration. (Unnecessary) 8. Department may issue a credential to an applicant licensed in another state where requirements are substantially equivalent (pays initial credential fee) 9. Discipline 8. Board may investigate, hold hearings and discipline licensees 9. Discipline licensees 8. Same referral requirement as AB 191 8. No provision for temporary registration. (Unnecessary) 8. Department may issue a credential to an applicant who holds a similar credential in another state if the applicant is not under investigation, does not have a job related criminal conviction, is not a party to a malpractice action, and has never been found liable for damages for practice acts indicating unfitness or incompetence 9. Same basic disciplinary provisions 1. Same basic disciplinary provisions 2. In addition to the formal disciplinary process, the Registry proposal provides a streamlined procedure for providing the public information about complaints in a registry information in an administrative injunction under sec. 440.21. Provision included in draft should be removed. 9. Violations of the athletic trainer statutes or rules may be fined up to \$10,000 and imprisoned for not more than 9 months. 1. Unnecessary — Department may issue an administrative injunction under sec. 440.21. Provision included in draft should be removed. 1. Violations of the athletic trainer statutes or rules may be fined up to \$10,000 and imprisoned for not more than 9 months. 1. Violation to the formal disciplinary process, the Registry proposal provides a streamlined procedure for revision included in draft should be removed. 1. Violation to the formal disciplinary provision included in draft	equirements	3. May suggest treatment or rehabilitation modifications to another health care	•
medical condition is beyond scope of practice Imporary redential 1. One-year to pass exam if otherwise eligible 2. Two years to pass exam and meet certification requirements Board may waive requirements for an applicant licensed in another state where requirements are substantially equivalent (pays initial credential fee) Department may issue a credential to an applicant who holds a similar credential in another state if the applicant is not under investigation, does not have a job related criminal conviction, is not a party to a malpractice action, and has never been found liable for damages for practice acts indicating unfitness or incompetence 1. Same basic disciplinary provisions 2. In addition to the formal disciplinary process, the Registry proposal provides a streamlined procedure for providing the public information about complaints in a registry information file as an alternative to an investigation and hearing Injunctive Relief Violations of the athletic trainer statutes or rules may be enjoined. Violations of the athletic trainer statutes or rules may be enjoined. The provision included in draft should be removed. Unnecessary – Department may issue a credential to an applicant who holds a similar credential in another state if the applicant is not under investigation and has never been found liable for damages for practice action, and has never been found liable for damages for practice action, and has never been found liable for damages for practice action, and has never been found liable for damages for practice action, and has never been found liable for damages for practice action, and has never been found liable for damages for practice action, and has never been found liable for damages for practice action, and paper for practice action, and applicant hypothesis and paper for practice action, and applicant hypothesis and paper for practice action, and applicant hypothesis and paper for pract			4. No similar provision
eligible 2. Two years to pass exam and meet certification requirements Reciprocal applicant licensed in another state where requirements are substantially equivalent (pays initial credential fee) Board may waive requirements for an applicant licensed in another state where requirements are substantially equivalent (pays initial credential fee) Board may investigate, hold hearings and discipline licensees Cin addition to the formal disciplinary process, the Registry procedure for providing the public information about complaints in a registry information file as an alternative to an investigation and hearing No provision Cin addition to the formal disciplinary process, the Registry procedure for providing the public information about complaints in a registry information file as an alternative to an investigation and hearing Unnecessary — Department may issue an administrative injunction under sec. 440.21. Provision included in draft should be removed. Penalties Criminal penalty: Persons who violate the athletic trainer statutes or rules may be fined up to \$10,000 and imprisoned for not more than 9 months. Criminal penalty—for impersonating a registrant, using an expired or revoked certificate — fine of \$100 — 500 or 3 months in jail, or both Department to adopt rules setting a procedure for review of athletic trainer registration. If department believes continued registration does not service the interests of the public, department		medical condition is beyond scope of	5. Same referral requirement as AB 191
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applicant licensed in another state where requirements are substantially equivalent (pays initial credential fee) Board may investigate, hold hearings and discipline licensees 1. Same basic disciplinary provisions 2. In addition to the formal disciplinary process, the Registry proposal provides a streamlined procedure for providing the public information about complaints in a registry information file as an alternative to an investigation and hearing Injunctive Relief Violations of the athletic trainer statutes or rules may be enjoined. Violations of the athletic trainer statutes or rules may be enjoined. Violations of the athletic trainer statutes or rules may be fined up to \$10,000 and imprisoned for not more than 9 months. Criminal penalty: Persons who violate the athletic trainer statutes or rules may be fined up to \$10,000 and imprisoned for not more than 9 months. No provision No provision No provision Department to adopt rules setting a procedure for review of athletic trainer registration does not service the interests of the public, department			
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rules may be enjoined. Rame Change No provision Criminal penalty: Persons who violate the athletic trainer statutes or rules may be fined up to \$10,000 and imprisoned for not more than 9 months. No provision No provision Civil penalty for violation - \$1,000 forfeiture Criminal penalty - for impersonating a registrant, using an expired or revoked certificate - fine of \$100 - 500 or 3 months in jail, or both Department to adopt rules setting a procedure for review of athletic trainer registration. If department believes continued registration does not service the interests of the public, department	Discipline		2. In addition to the formal disciplinary process, the Registry proposal provides a streamlined procedure for providing the public information about complaints in a registry information file as an alternative
Gen. Wis. 21 (1977). Provision included in draft should be removed. Criminal penalty: Persons who violate the athletic trainer statutes or rules may be fined up to \$10,000 and imprisoned for not more than 9 months. Civil penalty for violation - \$1,000 forfeiture Criminal penalty – for impersonating a registrant, using an expired or revoked certificate – fine of \$100 – 500 or 3 months in jail, or both Department to adopt rules setting a procedure for review of athletic trainer registration. If department believes continued registration does not service the interests of the public, department	njunctive Relief	1	administrative injunction under sec. 440.21.
athletic trainer statutes or rules may be fined up to \$10,000 and imprisoned for not more than 9 months. Criminal penalty – for impersonating a registrant, using an expired or revoked certificate – fine of \$100 – 500 or 3 months in jail, or both Department to adopt rules setting a procedure for review of athletic trainer registration. If department believes continued registration does not service the interests of the public, department	Name Change	No provision	Gen. Wis. 21 (1977). Provision included in draft
review of athletic trainer registration. If department believes continued registration does not service the interests of the public, department	Penalties	athletic trainer statutes or rules may be fined up to \$10,000 and imprisoned for not more	Criminal penalty – for impersonating a registrant, using an expired or revoked certificate – fine of
	unset Review	No provision	review of athletic trainer registration. If department believes continued registration does not service the interests of the public, department

The requirement of an examination or examinations is ambiguous. Page 7, lines 1-3 require the applicant to pass the certification examination of the NATABC. Page 9, lines 8 - 15, require the Board to conduct and arrange for an examination, unless the board accepts the results of an NATABC exam in lieu of its own examination.

Page 6, line 24 – 25. The requirement that an applicant submit evidence satisfactory to the affiliated credentialing board that he or she has met the requirements for certification established by the National Athletic Trainers Association Board of Certification leaves it unclear whether the applicant must be certified or whether the Wisconsin Board may determine that the applicant meets the NATABC requirements even though not NATABC certified.

² Page 6, lines 18 – 20 in AB 191 references the Fair Employment Act in ch. 111, Stats. and requires that an applicant submit satisfactory evidence to the board that the applicant does not have a history of alcohol or other drug abuse. This requirement should be redrafted because (a) the Fair Employment Act reference is inappropriate; (b) the term "history of alcohol or other drug abuse" needs a definition or a reference to a standard; and, (c) an absolute prohibition of any drug or alcohol history conflicts with the Americans With Disabilities Act of 1990.



WISCONSIN LEGISLATIVE COUNCIL STAFF MEMORANDUM

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Email: leg.council@legis.state.wi.us

DATE:	April 15, 1999
TO:	REPRESENTATIVE SUZANNE JESKEWITZ, CHAIRPERSON, MEMBERS OF THE ASSEMBLY CONSUMER AFFAIRS COMMITTEE, INTERESTED LEGISLATORS AND OTHERS
FROM:	Russ Whitesel, Senior Staff Attorney
SUBJECT:	Assembly Amendment (LRBa0186/2) and Assembly Amendment (LRBa0225/2)_to 1999 Assembly Bill 191, Relating to the Regulation of Athletic Trainers

This memorandum, prepared at your request, describes the provisions of Assembly Amendment ___ (LRBa0186/2) and Assembly Amendment ___ (LRBa0225/2) to 1999 Assembly Bill 191, relating to the regulation of athletic trainers.

A. LEGISLATIVE HISTORY

1999 Assembly Bill 191 was the subject of a public hearing before the Assembly Consumer Affairs Committee on March 11, 1999.

B. PROVISIONS OF ASSEMBLY AMENDMENT — (LRBa0186/2)

The following provisions have been incorporated into Assembly Amendment ____ (LRBa0186/2):

- 1. A definition of "athlete" has been added to the bill. The term is defined to mean "a person participating in vigorous activities, sports, games or recreation." [See item 1 of the amendment.]
- 2. The definition of "athletic injury" contained in the original legislation has been amended to change the reference in the definition to "a person" to "an athlete." The amendment also deletes language which could be interpreted as broadening the definition of athletic injury.

In the original bill, the term "athletic injury" was defined in s. 448.95 (3) to mean any of the following:

- (a) An injury or illness sustained by a person as a result of the person's participation in exercise, sports, games, recreation or activities requiring physical strength, agility, flexibility, range of motion, repetition, speed or stamina.
- (b) An injury or illness that impedes or prevents a person from participating in exercise, sports, games, recreation or activities requiring physical strength, agility, flexibility, range of motion, repetition, speed or stamina. [Emphasis added.]

The amendment defines "athletic injury" to mean any of the following:

- (a) An injury or illness sustained by *an athlete* as a result of the *athlete's* participation in exercise, sports, games or recreation. [Emphasis added.]
- (b) An injury or illness that impedes or prevents *an athlete* from participating in exercise, sports, games or recreation. [See items 2 through 5 of the amendment.]
- 3. The amendment requires the athletic trainers affiliated credentialing board and the medical examining board to *jointly* promulgate rules relating to the minimum requirements of a protocol as required under the bill. The original legislation provided the athletic trainers affiliated credentialing board the independent authority to promulgate rules relating to the minimum requirements of the protocol. [See item 11 of the amendment.]
- 4. The amendment deletes language relating to certain activities relating to evaluation and treatment by athletic trainers. Under the original legislation, an athletic trainer is permitted to evaluate and treat a person for an athletic injury that has not previously been diagnosed, in accordance with a protocol. The amendment does not modify this provision. However, the amendment deletes language in the original bill which provides that the evaluation and treatment may not exceed 30 days after the date of the initial evaluation and treatment, unless the protocol specifies a different period of time. The amendment also deletes a provision from this paragraph that states that the paragraph does not apply to preventive care provided after resolution of an athletic injury or to treatment provided to a person who is referred to the athletic trainer by a chiropractor, dentist, doctor, physical therapist or podiatrist. [See item 15 of the amendment.]
- 5. The amendment also makes numbering changes in the bill to facilitate references to the material added and deleted by the amendment. [See items 6, 7, 8, 10, 12, 13 and 14 of the amendment.]

C. PROVISIONS OF ASSEMBLY AMENDMENT — (LRBa0225/2)

Assembly Amendment ___ (LRBa0225/2) allows a licensed athletic trainer, when working on behalf of his or her primary employer and in accordance with a protocol, to provide treatment to a person for any injury or activity-related illness, as directed, supervised and inspected by a physician who has the power to direct, decide and oversee the implementation of the treatment.

The amendments make no other changes to Assembly Bill 191.

If you have any questions regarding this amendment or the legislation, please feel free to contact me directly at the Legislative Council Staff offices.

RW:rv;ksm